# Land Development Code Article 2, Zoning Districts Draft

# BUILD A BETTER | WILMINGTON





#### Key Planning Theme

#### Unique Places, Captivating Spaces

The built environment encompasses places and spaces created or modified by people, including buildings, parks, land use patterns, and transportation systems.

#### 1.4.3

When new institutional uses are permitted in residential neighborhoods, they should be designed and operated in a way that is sensitive to neighborhood issues, maintains quality of life, and enhances the services provided to the neighborhood.

#### 1.4.1

Quality design and site planning should be promoted so that new development infill and redevelopment is implemented with minimal adverse impacts on desired character of the existing built environment.

#### 1.4.2

New commercial development should be properly managed through the use of development regulations, the development review process, and other tools. The intent is to avoid unreasonable impacts, such as traffic, parking, litter, shadow, light, view obstruction, odor, noise, and/or vibration impacts on nearby residential areas.

#### 1.2.2

Development should occur in a compact pattern that reinforces the efficient provision of public services and utilities, improves the performance of the transportation network, preserves open space, and reduces negative impacts of low-intensity and noncontiguous development patterns.

#### 1.2.1

Development should create places, streets, and spaces that are visually attractive, safe, accessible, functional, inclusive, have their own distinct identities, and maintain or improve desired character.

### 1.6.4

Within commercial districts, development should be designed at a height, mass, scale, and form that is appropriate and provides a suitable transition to the surrounding areas.

#### 1.7.9

Infill development should enhance or improve the existing physical development pattern of the area. The development of lots that have been historically difficult to infill or redevelop should be facilitated.

#### 1.11.1

Land development regulations, technical standards, and development review procedures should facilitate and encourage infill and redevelopment.

#### Reduce Infill Development Impacts with Buffers and Transitions

The relationship of sites to one another is a critical factor in city building. The impacts of infill development and increases in density can be minimized with appropriate site design techniques. This is not limited to distance alone or thick vegetation areas, which often prevent neighborhood cohesion and we likability. Excessive distances between residential and commercial land uses have unintended consequences, such as traffic congestion.

Numerous solutions are available to achieve walkable, mixed-use centers and corridors without negatively impacting adjacent lower density areas, these are just a few:

Upper-floor Setback

Design the building so that upper floors are "stepped back" from adjacent residential areas.



Greenways (Off-Street Multi-use Pathways)

Land dedicated to greenway corridors can be used as active, linear open space between transitional densities.

Vegetated Buffer

The use of heavy plantings can "screen" one site from another. Pedestrian connections can be used in some locations.



Parking in the Back

Following a good urban design principle of bringing new buildings up the street can also move it away from adjacent lower denisty areas.



Alleys

Alleys place a service corridor between two sites backing against one a nother. This should serve as many sites as possible, including commercial.



Transitional Zoning

Zoning should strive to use moderate-density areas between high- and low- density areas. This is not limited to land use, but should also consider transitions in urban form.



### BUILD A BETTER | WILMINGTON

#### Land Development Code Article 2, Zoning Districts

"Foster development that enhances quality of life, minimizes traffic impacts, and creates safe, attractive, inclusive development for all citizens." – Create Wilmington Comprehensive Plan

#### What is Changing:

- Certain districts become "legacy districts"

   these districts may remain on the zoning map and properties may stay in that zoning district, but there would be no new rezonings to those districts
  - R-20. Residential
  - MX, Mixed Use
  - Al, Airport Industrial
  - UMX, Urban Mixed Use (Outside 1945 Corporate Limits)
  - MF-MH, Multi-family Medium-high Density
  - · MF-H , Multi-family High Density
- · Elimination of certain districts and overlays
  - SHOD, Special Highway Overlay District
  - PUD, Planned Use Development
  - NB, Neighborhood Business District
  - O&I-2, Office and Institutional District
  - RFMU, Riverfront Mixed Use
  - MSMU, Mainstreet Mixed Use
  - Dawson-Wooster Overlay
- Encourage missing middle housing
- Reduction in the number of special use permits, additional conditional uses
- Improved dimensional and site design standards for some districts
- Residential compatibility standards for developments adjacent to R zones
- Changes to the way streets are zoned
- Universal use table

#### What is NOT Changing:

- General categories of zoning districts, including residential (R, M, MH districts), mixed-use districts (UMX, RO), commercial districts (CB, RB, CS, O&I), historic districts (HDR, HD, HDMU) and industrial (LI, IND)
- No significant changes proposed for the historic districts

#### **Formatting Improvements**

- Illustrations, diagrams, charts and photos to improve understanding
- Landscape orientation
- Two columns and frequent subheadings to improve readability



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#### Sec. 18-173. - Introduction.

This division contains the specific use and area regulations for each zoning district found in the city. The material has been divided into the following sections:

- (a) Purpose. The intended application for each district guiding its placement in relation to either existing or proposed development.
- (b) Uses permitted by right. The listing of land uses permitted by right in each district.
- (c) Uses permitted under prescribed conditions. Those uses allowed in a district when meeting the criteria set forth in the appropriate prescribed conditions and all other applicable requirements established in these regulations.
- (d) Permitted by special use permit. Uses permitted in a district subject to the issuance of a special use permit as set forth in Article 3. D
- (e) Permitted accessory uses and structures. Accessory uses and structures clearly incidental and subordinate to the principal use and uses, are permitted provided that they meet all requirements of this section, the requirements of Article 6 of this chapter and all other established in these regulations.
- (f) Development standards. The dimensional standards, buffering requirements and other design standards for each district. The use of the various provisions for each district does not relieve any person from complying with all the requirements for the same district.
- (g) Interpretation of permitted uses. Because the list of permissible uses set forth in this article cannot be all inclusive, those uses that liberally to include other uses that have similar impacts to the listed uses. Notwithstanding the foregoing sentence, all uses that are given the liberal interpretation mandated by this subsection, are prohibited. This article shall not be interpreted to allow a use in or in question is more closely related to another specified use that is permissible in other zoning districts. If a specific use is listed in or listed in section 18-164 (excluding the MX District), it shall be excluded from the general use categories of business services, person. residential, and retail sales establishments.

#### Sec. 18-174. - Exceptions to area and height standards.

- (a) In general. The following requirements or regulations qualify or supplement, as the case may be, the district regulations or requirements
  - (1) Hospitals, schools, and religious institutions (excluding accessory uses) where permitted in a district, may be erected to a height not (150) feet, except for the Central Business District.
  - (2) The following structures and features shall be exempt from the height requirements of this chapter:
    - a. Radio and television receiving antennas and support structures, provided that they shall not be erected to a height greater the

the sole use of the premises.

- b. The following shall not be considered a change of use and no new zoning permit shall be required:
  - i. Commercial use to a group home or single-dwelling use: and
  - ii. Any permitted use as a part of a strip mall or multitenant commercial development.
- E. Use Permitted in Multiple Districts with Different Standards Uses must comply with the standards for the zoning district in which they are located.

#### F. Use of Dwelling Units

Where residential uses are permitted, they shall be within a dwelling unit or mobile home, as defined in this chapter and permitted within the applicable zoning district. Any group living uses, as defined in this chapter, and nonresidential uses permitted within dwelling units shall be distinguished as uses by the definitions found in Sec. 18-xx, Definitions and shall be regulated by the applicable standards.

#### G. Use Interpretations

The purpose of the use interpretation procedures is to provide a process for an applicant to request documentation regarding the meaning of the language in this article, the boundaries of the official zoning map, or conditions of an approval.

- 1. Interpretation Types
  - a. Formal interpretations shall be in writing and prepared in accordance with this section. Only formal interpretations are subject to appeal as an administrative decision.
  - b. Any oral or written interpretations that do not meet the requirements of this section are considered advisory interpretations, which shall not have any binding effect and are not considered administrative decisions subject to

- c. Uses shall not be interpreted to be within more than one use category.
- 2. Interpretation Procedure The interpretation procedure is illustrated in Figure 18-xx, Interpretation Procedure.

#### Figure 18-xx: Use Interpretation Procedure

#### Step 1

#### File Application

- · File application with zoning administrator
- · Incomplete applications shall be rejected
- · Pay applicable fee

#### Step 2

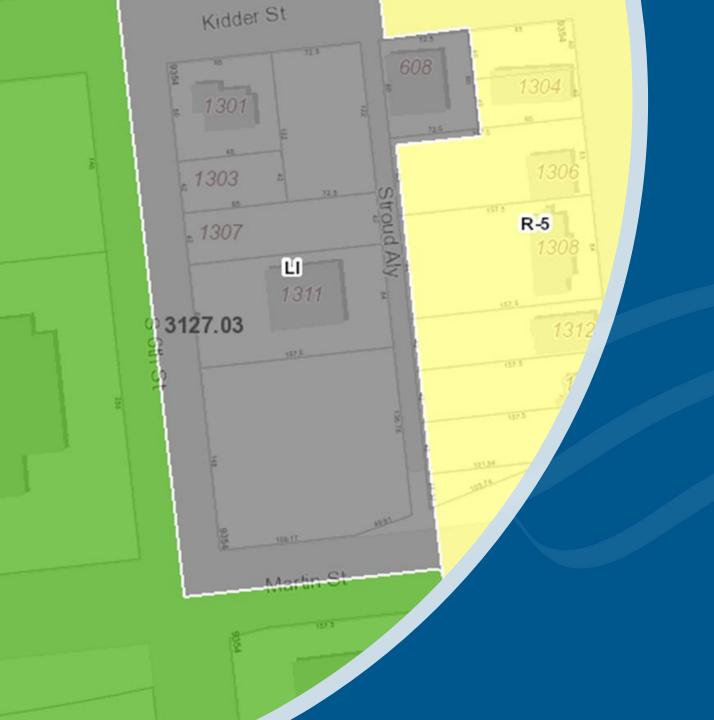
#### Staff Review and Decision

- · The zoning administrator shall conduct necessary research
- · The zoning administrator may consult with other staff, including the city attorney
- · The zoning administrator shall render a decision

#### Step 3

#### Notification of Decision

- · Formal interpretations shall be issued in
- · Delivered via mail, electronic mail, or collected in person by applicant



Zoning district boundaries would extend to the centerline of the street



Zoning permits required for new uses and changes of use





# Certain uses would be prohibited across the city

- Concentrated animal feeding operations
- Slaughterhouses
- Some beekeeping
- Fracking
- Hazardous materials storage, transfer, handling
- Junk or salvage yard
- Landfill
- Pulp and paper products manufacturing
- Radioactive/infectious waste storage and processing
- Solid waste transfer facility
- Power plants
- Travel trailer or RV for business , office, permanent residence
- Use of boat as residence or STL

#### Sec. 18-190. - O&I-1, Office and Institutional District 1.



- (a) Purpose. The purpose of the Office and Institutional Districts shall be to provide areas that are conducive to the establishment and operation of institutional, office and limited commercial activities not involving the sale of merchandise, except as provided herein. Standards are designed so that these districts, in some instances, may serve as transitions between residential districts and other commercial districts. The principal means of ingress and egress for uses in the districts shall be along collector roads, minor arterials, and/or major arterials as designated on the city's Thoroughfare Plans.
- (b) Uses permitted by right. The following uses are permitted provided that they meet all requirements of this section and all other applicable requirements established in these regulations.

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	11	AITUSES	comme	crai ini	ludine	SIIK	screening.	

(2) Assembly hall.

(3) Banking services.

(4) Business services.

(5) Funeral home and crematory.

[6] Golf course, public or private.

(7) Hospitals, except animal hospitals.

(8) Medical supply stores, retail.

(9) Offices, medical.

(10) Offices, professional.

[11] Parks and recreation areas, municipal.

(12) Personal services.

(13) Post office.

(14) Recreation facility, private.

[15] Restaurants: standard and fast-food.

(16) Social services, including employment offices or contractors

(17) Spas and health clubs.

[18] Veterinary services with enclosed pens.

[19] Schools, college and universities.

[20] Schools, primary and secondary.

Universal use table

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Use tables by district

#### Section 18-64. Commercial Use Table

The following uses are permitted as principal uses in commercial districts if required applicable conditions and approvals can be met. Uses not listed in this table are prohibited in these

districts, pursuant to Section 18-xx, Uses. For permitted accessory uses, refer to Sec. 18-xx, Accessory Uses.

Table 18-xx: Use Table for Commercial Districts							
Key: P = permitted, C = permitted with conditions, S = special use permit required, Blank = prohibited in district							
	Additional Standards	CB	RB	CS	180		
CIVIC AND INSTITUTIONAL							
Assembly		~					
Civic club or lodge, private		Р	Р	Р	Р		
Community center		Р	Р	Р	Р		
Entertainment and trade		Р	Р	Р	Р		
Religious		Р	Р	Р	Р		
Day care, adult or child	Sec. 18-xx	С	С	С	С		
Dormitory, fraternity, sorority house	Sec. 18-xx				С		
Government facilities outside of rights-of-way	Sec. 18-xx	С	С	С	С		
Group day facility	Sec. 18-xx	С	С	С	С		
Hospital	Sec. 18-xx				С		
Library		Р	Р	Р	Р		
Museum/cultural arts center		Р	Р	Р	Р		
Public parks, playgrounds, boat ramps		Р	Р	Р	Р		
Rehabilitation facility	Sec. 18-xx	С			Р		
Schools							
College or university					Р		
Primary and secondary	Sec. 18-xx	С	С		С		
Trade, business, technical, and vocational			Р	Р	Р		
Utilities and public facilities							
Major	Sec. 18-xx		С	С	С		
Minor	Sec. 18-xx	Р	Р	С	С		
Wind energy farm	Sec. 18-xx		S	S	S		
Wireless telecommunication facilities and towers	Sec. 18-xx	С	С	С	С		
COMMERCIAL							
Alternative financial services	Sec. 18-xx		С	С			
Animal hospital, veterinary clinic							
No outdoor pens or runs		Р	Р	Р	Р		

# Reduction in occurrence of SUPs

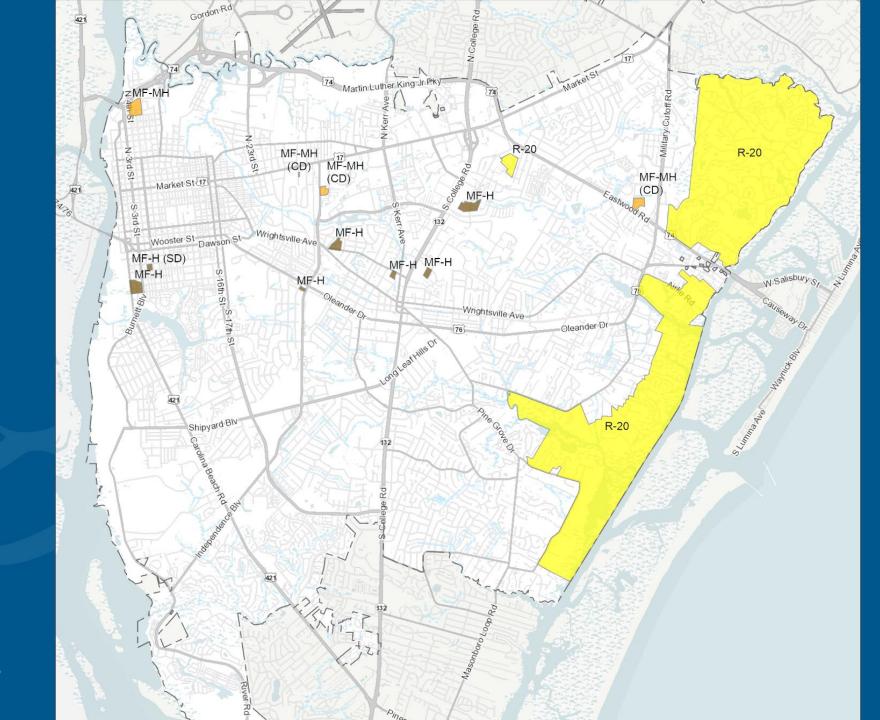
From approximately 86 occurrences to approximately 22 occurrences

Current District	Proposed District
R-20	Legacy District
R-15, R-10, R-7, R-5, R-3	No change
MHP, Mobile Home Park	Remains, MH, Manufactured Housing
MF-L, Multifamily-Low Density	Remains, MD-10, Multiple Dwelling-10
MF-M, Multifamily-Medium Density	Remains, MD-17, Multiple Dwelling-17
MX, Mixed Use	Legacy District
PD, Planned Development	Eliminated
HD, HD-R, HD-MU	No change
O&I-1, Office & Institutional-1	Remains, O&I
O&I-2, Office & Institutional-2	Eliminated
NB, Neighborhood Business	Eliminated
MSMU, Main Street Mixed Use	Eliminated; Rezone to UMX

<sup>\*</sup>No change indicates no change to the name or <u>general function</u> of the district; there may be specific changes within the district

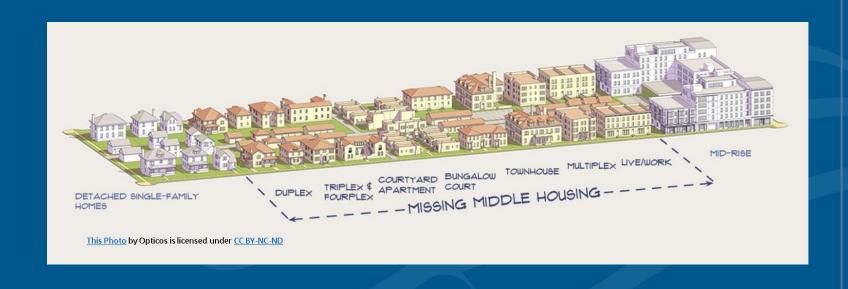
Current District	Proposed District
CB, Community Business	No change
RB, Regional Business	No change
CBD, Central Business District	No change
CS, Commercial Services	No change
LI, Light Industrial	Remains, LI, Light Industry
IND, Industrial	Remains, IND, General Industry
AI, Airport Industrial	Legacy
CEM, Cemetery	No change
RFMU, Riverfront Mixed Use	Eliminated, Rezone to UMX or other
UMX, Urban Mixed Use	Remains unchanged with 1945 CL Legacy outside 1945 CL

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From four MF districts to two multiple dwelling districts



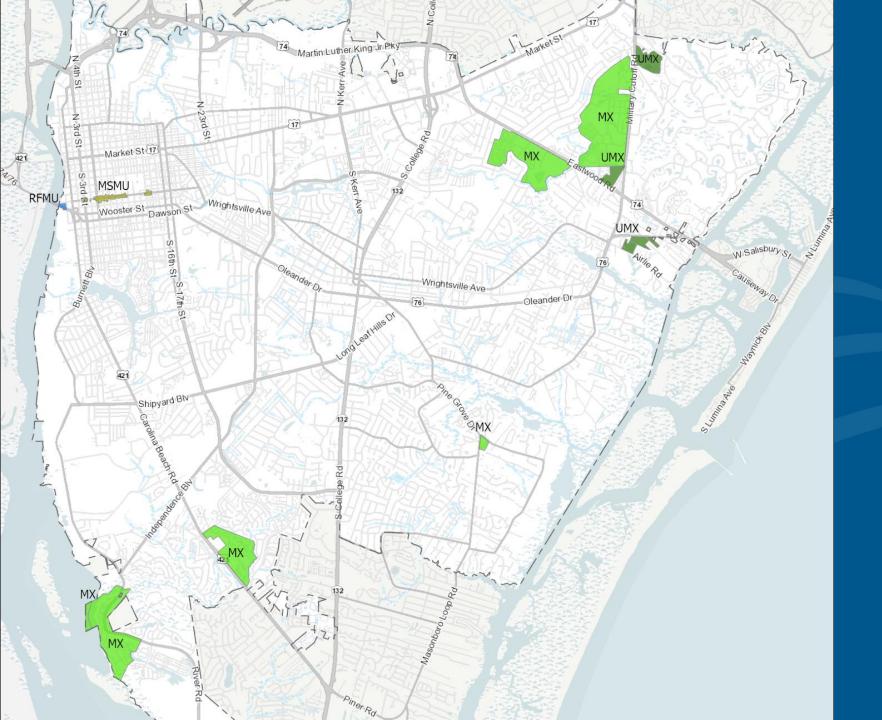
Duplex and triplex permitted in R-7 district

District	Proposed Front Setback	Current Front Setback	Proposed Lot Area	Current Lot Area	Proposed Building Footprint	Current Lot Coverage
R-15	20 feet	30 feet	15,000 sq ft	15,000 sq ft	50%	50%
R-10	15 feet	30 feet	10,000 sq ft	10,000 sq ft	50%	50%
R-7	10 feet	30 feet	7,000 sq ft	7,000 sq ft	50%	50%
		Duplex	9,800 sq ft	N/A		
		Triplex	10,500 sq ft	N/A		
R-5	10 feet	20 feet	5,000 sq ft	5,000 sq ft	None	50%
		Duplex	7,000 sq ft	7,500 sq ft		
		Triplex	10,500 sq ft	12,000 sq ft		
		Quadraplex	10,500 sq ft	17,500 sq ft		
R-3	10 feet	10 feet	0	0	None	50%
		Duplex	4,000 sq ft	4,500 sq ft		
		Triplex	6,000 sq ft	7,500 sq ft		
		Quadraplex	6,000 sq ft	10,500 sq ft		

Manufactured Housing District	Proposed Regulations	Current Regulations
Density	4,000 sq ft per dwelling unit 10.9 mobile homes per acre	11 units per acre
Minimum lot area (residential use)	4,000 sq ft (individual lots) 1 acre (park)	References New Hanover County Ordinance
Minimum lot area (nonresidential use)	10,000 sq ft	
Minimum open space	10% (induvial lots) 15% (park)	
Setbacks	10 feet (all)	
Spacing	20 feet between homes 15 feet between home and structure or building	
Maximum height	35 feet	



New site design standards for multiple dwelling and manufactured housing districts



RFMU and MSMU to be eliminated and property rezoned

PD district eliminated

UMX (outside 1945 CL), MX to become legacy districts

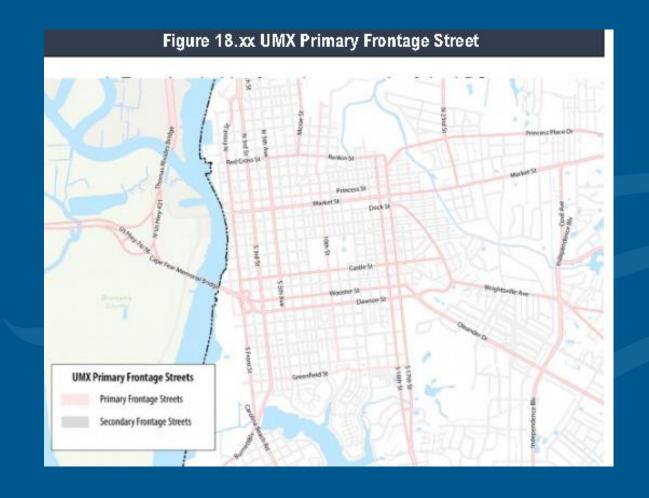
Division 3 – Mixed-use Districts





# Enhanced design standards for UMX

Division 3 – Mixed-use Districts 2-40



Enhanced design standards for UMX

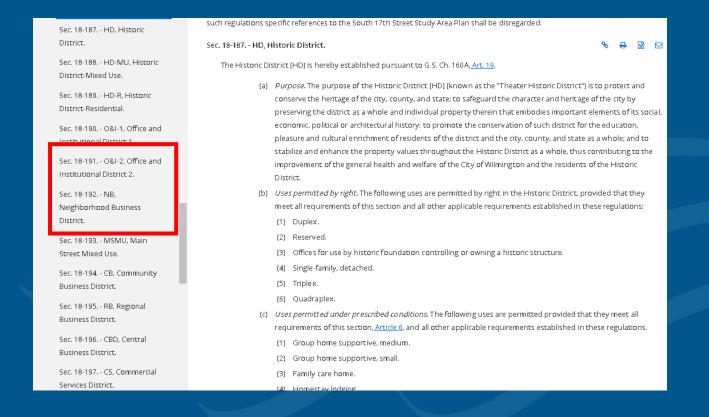
	Proposed Minimum Lot Area	<b>Current Minimum Lot Area</b>
HD, Historic District	2,000 sq ft 4,000 sq ft (duplex) 6,000 sq ft (triplex) 8,000 sq ft (quad) 3,000 sq ft (per unit, townhouse) 10,000 sq ft (multiple dwelling)	2,100 sq ft 6,008 sq ft (duplex) 9,012 sq ft (triplex) 12.106 sq ft (quad) None (per unit, townhouse/multiple dwelling)
HDMU, Historic District Mixed Use	2,000 sq ft 4,000 sq ft (duplex) 6,000 sq ft (triplex) 8,000 sq ft (quad) 3,000 sq ft (per unit, townhouse) 10,000 sq ft (multiple dwelling)	2,100 sq ft 6,008 sq ft (duplex) 9,012 sq ft (triplex) 12.016 sq ft (quad) None (townhouse/multiple dwelling)
HDR, Historic District Residential	2,000 sq ft 4,000 sq ft (duplex) 6,000 sq ft (triplex) 8,000 sq ft (quad) 2,000 sq ft (per unit, townhouse) None (multiple dwelling)	2,100 sq ft 6,008 sq ft (duplex) 9,012 sq ft (triplex) 12,016 sq ft (quad) None (townhouse/multiple dwelling)

	Proposed Maximum Building Height	Current Maximum Building Height
HD, Historic District	55 feet	None
HDMU, Historic District Mixed Use	55 feet	None
HDR, Historic District Residential	35 feet	None

Any parking deck built in HD or HDMU to have commercial uses on the ground floor



CBD regulations to come



# Elimination of O&I-2, NB districts

## **Dimensional Standards**

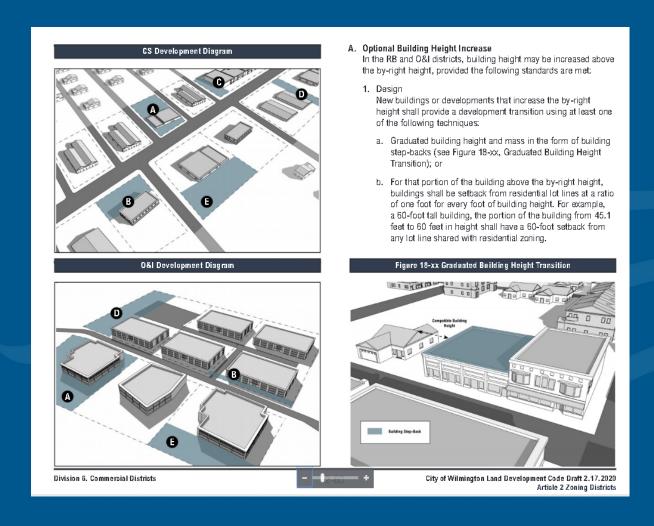
Dimensional Requirement	Zoning District	Proposed Standard	Current Standard
Lot Area	СВ	None	½ acre
	RB	22,000 sq ft	1 acre
	CS	15,000 sq ft	7,500 sq ft
	0&I	15,000 sq ft	15,000 sq ft
Lot Width	СВ	50 feet	80 feet
	RB	80 feet	100 feet
	CS	80 feet	65 feet
	0&I	80 feet	80 feet

## **Dimensional Standards**

Dimensional Requirement	Zoning District	Proposed Standard	Current Standard
Front Setback	СВ	10 feet	20 feet
	RB	20 feet	25 feet
	CS	20 feet	35 feet
	0&I	20 feet	20 feet
Height	СВ	45 feet	45 feet
	RB	45 feet	35 feet
	CS	35 feet	35 feet
	0&I	45 feet	45 feet

## **Dimensional Standards**

Zoning District	Proposed Optional Height Increase	Current Optional Height Increase	Proposed Max Building Footprint	Current Max Lot Coverage
СВ	None	None	30%	30%
RB	96 feet	96 feet with increased setbacks	40%	40%
CS	None	96 feet with increased setbacks	None	None
O&I	96 feet	75 feet with SUP	40%	40%



# Enhanced standards for height increase

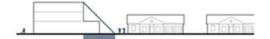
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A Upper-floor Setback

Design the building so that upper floors are "stepped back" from adjacent residential areas.



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Following a good urban design principle of bringing new buildings up the street can also move it away from adjacent lower denisty areas.



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Alleys place a service corridor between two sites backing against one another. This should serve as many sites as possible, including commercial.



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Zoning should strive to use moderate-density areas between high- and low- density areas. This is not limited to land use, but should also consider transitions in urban form.



## Residential compatibility standards



Al to become legacy district

Dimensional Standard	Zoning District	Proposed Standard	<b>Current Standard</b>
Minimum Lot Area	LI	20,000 sq ft	None
	IND	1 acre	None
Front Setback	LI	25 feet	50 feet
	IND	25 feet	50 feet
Building Height	LI	45 feet	
	IND	45 feet	35 feet
Optional Height Increase	LI	96 feet	96 feet with increased setbacks
	IND	96 feet	96 feet with increased setbacks

#### B. Optional Building Height Increase

In the LI and IND districts, building height may be increased above the by-right height, provided the following standards are met. Along designated streets, frontage standards shall also apply, per Section 18-xx Frontage Standards:

#### Design

New buildings or developments that increase the by-right height shall provide a development transition using at least one of the following techniques:

 a. Graduated building height and mass in the form of building step-backs (see Figure 18-xx, Graduated Building Height Transition): or

#### Figure 18-xx Graduated Building Height Transition



b. For that portion of the building above the by-right height, buildings shall be setback from residential lot lines at a ratio of one foot for every foot of building height. For example, a 60-foot tall building, the portion of the building from 45.1 feet to 60 feet in height shall have a 60-foot setback from any lot line shared with residential zoning.

#### C. Residential Compatibility Standards

When LI and IND uses are proposed on lots adjacent residential zoning, the following standards shall apply:

#### 1. Use limitations

The following uses or features shall be prohibited within 200 feet of residential zoning, as measured from the feature to the residential lot line.

- a. Public address/loudspeaker systems
- b. Outdoor storage
- Uses for which delivery of inventory or merchandise is provided via tractor trailers

#### 2. Parking

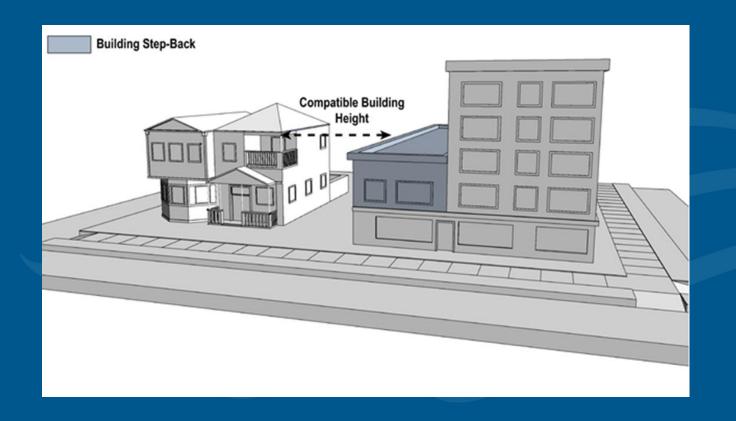
Off-street parking shall not be located within 50 feet of a lot line shared with residential zoning.

- 3. Relationship to surrounding uses
- Multi-building developments shall be configured to place the tallest and largest buildings within the core of the site and provide a gradual decrease in building height and mass towards adjacent residential uses.
- b. Horizontally-integrated mixed-use developments shall locate nonresidential uses away from lots zoned for singledwelling.

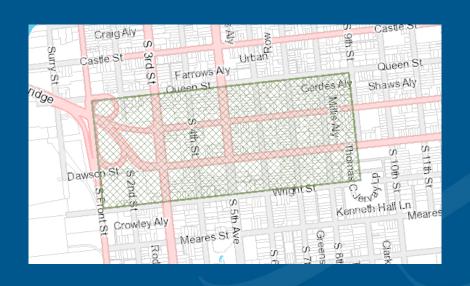
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Division 7. Industrial Districts

# Enhanced standards for height increase



Residential compatibility standards





S. 17<sup>th</sup> St SHOD Dawson-Wooster overlays eliminated

Floodplain moves to another article



Updates to Wrightsville Avenue Corridor Overlay standards

#### Section 18-47: Legacy Districts

Upon the effective date of this ordinance, the following districts shall become legacy districts. Any property zoned as legacy district, zoned as such prior to the adoption of this ordinance, shall conform to the standards of the land development code in effect as of (date). Any property zoned as a legacy district shall be shown on the official zoning map with an (L) following the zoning district name (e.g., R-20(L), MF-MF(L)). New legacy districts shall not be added to the zoning map.

Table 18-xx Legacy Districts	
Legacy District	Comparable Alternative District
MX, Mixed-use District	Form District or commercial district with mixed-use option
UMX, Urban Mixed-use District (Outside the 1945 Corporate Limits)	Form District or commercial district with mixed-use option
MF-MH, Multiple Family Residential, Medium-High Density	MF-17
MF-H, Multiple Family Residential, High Density	MF-17
R-20, Residential District	R-15
Al, Airport Industrial District	LI or IND

### Legacy Districts

## www.wilmingtonnc.gov/LDC

